

MINUTES OF THE MEETING OF THE BOARD OF COUNTY COMMISSIONERS
BREVARD COUNTY, FLORIDA

9:00 AM

The Board of County Commissioners of Brevard County, Florida, met in regular session on July 23, 2013 at 9:04 AM in the Government Center Commission Room, Building C, 2725 Judge Fran Jamieson Way, Viera, Florida.

CALL TO ORDER

Attendee Name	Title	Status	Arrived
Robin Fisher	Commissioner District 1	Present	
Chuck Nelson	Commissioner District 2	Present	
Trudie Infantini	Commissioner District 3	Present	
Mary Bolin Lewis	Vice Chairman/Commissioner District 4	Present	
Andy Anderson	Chairman/Commissioner District 5	Present	

INVOCATION

The invocation was given by Pastor Aaron Olinski, Grace Church, Melbourne.

PLEDGE OF ALLEGIANCE

Commissioner Chuck Nelson led the assembly in the Pledge of Allegiance.

ITEM I.A., VOLUNTEER RECOGNITION INITIATIVE, RE: VOLUNTEER STARS LIGHT UP BREVARD

Howard Tipton, County Manager, stated every other month the Board takes time to recognize and honor the volunteers who give so much, in terms of assistance and expertise in helping meet the service demands of the community.

Margie Collins, Brevard County B.R.A.V.E. Volunteer Coordinator, stated there are over 7,000 volunteers in Brevard County that provide over 350,000 hours of service to the community every year, working side by side with staff; in order to recognize the impact that they make helping the County to provide excellent services to citizens, staff tries to select a department every other month to recognize a volunteer; and this month it is the Natural Resources Management Department.

Ernie Brown, Natural Resources Management Director, stated the Natural Resources Management Department relies greatly upon the generosity and dedication of the B.R.A.V.E. volunteers; the department has the most volunteers per full-time employee in Brevard County; and in fiscal year 2012, approximately 265 volunteers donated their time working a total 5,600 hours, which saved the County \$121,000 if one looks at the work they were performing. He added, in the first three quarter's of this fiscal year, the volunteers have already donated over 4,200 hours of work, saving the County over \$9,300; and it has many B.R.A.V.E. opportunities available to the citizens of Brevard County, and staff greatly appreciates their work. He went on to say the opportunities include EnviroScape presentations and partnership with other departments, environmental stewardship efforts, GIS stormwater data basis assistance, stormwater mapping project assistance, general office help, outreach event preparation, and

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there is a monofilament recovery and recycling program. He added, the small quantity generator database is maintained by volunteers, as well as stormwater assessments efforts, and the Viera wetland stewardship. He stated many of the volunteers have participated in a multitude of efforts, and one of those very appreciated volunteers is Rosemary Webb; explained Rosemary has been a volunteer at the Ritch Grissom Memorial Wetlands since December 2009 when the program first started; and her volunteer hours have consistently been among the highest reported and she is currently in the lead for fiscal lead 2012-2013 with 329 hours. He continued to say the volunteers can always count on Rosemary to do her part, from dropping by with midday refreshments during outdoor work events, helping to coordinate festivals and field trips, serving as a secretary at the Friends Group, filling in during emergencies, and attending practically every meeting since day one. He stated Rosemary is a key member of the volunteer group and has helped make the program the success it is today; and he thanked Rosemary for her dedication and commitment to stewarding the Natural Resources.

Ms. Webb thanked the Board for having the foresight to combine industry, nature, and community, because the Ritch Grissom Memorial Wetlands in Viera is one of the few places where all three are in synergy.

The Board acknowledged presentation by Margie Collins, Brevard County B.R.A.V.E. Volunteer Coordinator, who described *Volunteer Stars Light Up Brevard* initiative; and Ernie Brown, Natural Resources Management Director, recognizing Rosemary Webb, who volunteers with the Natural Resources Management Office at the Ritch Grissom Memorial Wetlands.

ITEM I.B., EMPLOYEE LONGEVITY RECOGNITION, RE: 40, 30, AND 25 YEAR RECIPIENTS

The Board recognized and presented Employee Longevity Recognition plaques to Richard E. Schuh, Parks and Recreations for 40 years of service; Lesley E. Lewis, Fire Rescue, Trina L. Judson, Library Services, Gregory T. Jones, Natural Resources, Candace A. Hanselman, Planning and Development, Larry C. Caddell, Public Works, David F. Hope, Public Works, and Ronald N. Voll, Utility Services, for 30 years of service; and Michael E. Clayton, Fire Rescue, Darron L. Murray, Fire Rescue, Thomas H. Rowley, Fire Rescue, William R. Ryan, Fire Rescue, Carlton B. Williams, Fire Rescue, Shaunna P. Heffernan, Housing and Human Services, Marie Bernard, Library Services, Debra A. Martin, Library Services, Christopher D. Richmond, Natural Resources, Dominick Deangelis, Parks and Recreation, James A. Arnold, Parks and Recreation, Dean T. Gross, Parks and Recreation, Wanda C. Scanes, Planning and Development, Neil R. Carlon, Public Works, Donald E. Richter, Public Works, Deborah L. Lugar, Solid Waste Management, Joseph M. Lammon, Transit Services, Ernest J. Brodeur, Utility Services, Frederick N. Elliott, Utility Services, Jorge L. Medina, Utility Services, Pauline T. Navarre, Utility Services, and Darletha M. Ravenscroft, Utility Services, for 25 years of service.

ITEM I.C., RESOLUTION, RE: RECOGNIZING BREVARD SYMPHONY YOUTH ORCHESTRA ON ITS 30TH ANNIVERSARY

Chairman Anderson read aloud, and the Board adopted, Resolution No. 13-118, recognizing the Brevard Symphony Youth Orchestra on its 30-year anniversary.

Mark Nelson, Artistic Director and Conductor for the Phil Harmonic Symphony, stated this is the 30th season, and rightfully so, this season is entitled 'Affirmation of the Dream' because 30 years ago it was just a dream in Brevard County to offer this type experience for the students, and 30 years later it has tripled in size.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Trudie Infantini, Commissioner District 3
SECONDER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM II.A., REPORT, RE: HOWARD TIPTON, COUNTY MANAGER

Howard Tipton, County Manager, stated he would recommend to the Board that it consider Item V.D., which is the setting of the tentative millage as part of the budget discussions, be taken last.

ITEM II.E., REPORT, RE: TRUDIE INFANTINI, DISTRICT 3 COMMISSIONER

Commissioner Infantini stated she would like to seek approval from the Board to pay legal expenses for a successful defense against a charge that was brought up by a former opponent in the last election, but she needs to come to the Board for approval; and she has also received an opinion from the County Attorney.

Scott Knox, County Attorney, stated Commissioner Infantini has successfully defended an ethics charge against her before the Ethics Commission and expended funds out of their own pocket; and under the law, the County Commission is required to reimburse her.

The Board approved reimbursement of expenses used to successfully defend Commissioner Infantini against an ethics charge.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Trudie Infantini, Commissioner District 3
SECONDER:	Chuck Nelson, Commissioner District 2
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.A.1., AUTHORIZATION, RE: ACCEPT PRIVATE FUNDS VOLUNTEERED TO MAXIMIZE LEVERAGE OF STATE FUNDING FOR BREVARD COUNTY SOUTH BEACHES HURRICANE SAND BEACH BERM PROJECT

Ernie Brown, Natural Resources Management Director, stated the item before the Board is to discuss additional opportunity for the south beaches; as one may recall, the Board has already approved the project with the existing funding structures in place; and staff is moving forward to get the project underway after turtle nesting season finishes out in November. He added, the last time the item was discussed there was essentially \$1.75 million of State funding on the table for the south beaches; and the Board did approve spending half a million dollars of Tourist Development Council (TDC) money down in the south beaches to match half a million of State grant dollars to perform a minimum maintenance project. He went on to say he does not know how many private property owners would voluntarily step up to add additional sand, he just wanted to make sure if they had opportunity to do so they could do so; staff has had 12 or so property owners express interest in this; and staff wanted to provide the opportunity and present it to the Board for consideration.

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Eva Nagymihaly stated she read about this in the paper, and her concern is a lot of people are not informed about this, unless they live permanently on the beaches; one can have property on the beach and it does not necessarily have to be on the ocean part that people will be effected by this; and in reading the item, she realizes the grave inequity that is being placed upon the people in the south beaches. She added, she agrees there is money that has to be raised, but the Board can not selectively decide who will pay and who will not pay when the beach belongs to everyone; and staff talked about tourism tax, well the tourist spend it all throughout; and the Board can not decide were it is going to put it if it is not going to evenly distribute the pay of it. She continued to say staff said some of it is voluntarily, which is nice for the people who can come up with the money and may be able to get just the ten percent of the sand; if she read it correctly, they are not getting it all replaced, it is ten percent if it is over the six feet, so if one had six feet, they are going to replace ten; and it is going to cost anywhere from two to three thousand dollars. She stated staff needs to go back and to some paperwork and look at where there is waste, and there always is; to figure out how one can do it; or better yet, go and divide it up between all the people, that is what is fair; and the Board can not selectively decide who will, or who will not get it. She went on to say there are mom and pop motels on the south beaches that do pay this tax; there are people who own million dollar homes who bought them in 2006; yes, they are going to have to put that extra money out they do no have; and suggested before the Board decides there are only wealthy people living on the south beaches, to please reconsider this.

Gerald Storrs stated he is a little bit confused by the whole thing; he read about it in the paper also; but it seems like if it is a condominium board of directors, and it was recommending an assessment this way, Florida Statute 718 would knock them down, and they could not do it; if it is a public situation, either public or private; and there is this situation on the beach where one has riparian rights ownership and not. He pointed out Sand Castle condominium is on two parcels, one parcel has riparian rights ownership and one does not, that presents a legal snag. He added, NASA and Disney are some of the largest attractions for tourist in the area, the other is the beaches; from what he can tell, there are about \$400 million dollars of tourist money spent directly in the beach zone; and that proves the point that everyone has a large interest in it and does not think there is any point in, or any legality, in having individual people, some and not others, pay for property on the beach.

Ava Cronin stated she owns and operates a licensed vacation rental at 6811 Highway A1A, and she has lost the dune behind their property; she has hosted people from all over the country, all over the world for the last nine years; she has paid the TDC tax; and she is in favor of this, it is a good solution for the situation everyone is facing. She added, the way it was explained to her by staff makes sense; something needs to be done; and she is very nervous about a hurricane or tropical storm passing by and what it is going to do. She went on to say if properties start falling onto the beach, Brevard County is going to be on national news, local news, and it not going to just effect the south beaches, it going to effect all of Brevard. She concluded by saying that something has to be done as soon as possible.

Commissioner Infantini agreed with the speakers; stated she does not think it is fair to discriminate against one part of Brevard County in favor of another part of Brevard County, as everyone is Brevard County. She added, the south beaches pays a disproportionate share for the Sheriff, yet it does not receive the personnel down south because there is not the need; when one has resources one takes from the resources of the entire County and spends it out where ever it is needed; and this one situation where the south beaches is being charged out of their own pocket to pay to renourish the beach, whereas all the rest of Brevard County is being funded out of the TDC. She continued to say the tourist come and use the entire line of beaches, plus there is the biggest turtle nesting down in the south beaches, which again she believes are going to suffer.

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Motion by Commissioner Infantini that the Board transfer an additional \$1.7 million for the TDC budget, which she understands has about \$10 million in cash reserves, towards this project.

Motion dies for lack of a second.

Chairman Anderson reiterated this is a volunteer program, nobody is being forced, and they are not getting assessed on their tax bill.

Mr. Brown stated in 2009 staff looked at the MSTU construct; all of the Commissioners received a copy, and it was at that point, and the will of the Board to bring it up for discussion; one of the speakers brought up about the equitable distribution of the MSTU, that is essentially the only construct that is out there to allow for the benefit to be looked at. He added, this particular element of this project is expressly voluntary; and anybody that is in the south beaches that had the emergency berm built on the shoreline of their property has the opportunity to match the State funds.

Commissioner Nelson stated he wants to make a clarification on a statement that Commissioner Infantini indicating who is receiving the TDC dollars and who will receive the TDC dollars; District 1, from Volusia County all the way from the Port Canaveral, basically has not received any of the TDC dollars, that is Playalinda Beach, which is a natural beach area; therefore District 1 has received none; Port Canaveral is paying for the north reach down to Patrick Air Force Base, so there are two County Commission Districts that are not receiving the TDC dollars; and this project goes into the mid and south reach and the Board is putting up some money for south beaches. He inquired if about four years ago the County Commissioner took about \$2 million out of Reserves for the south beaches, with no match. Mr. Brown responded on several different occasions the Board has taken out of the General Fund and it is split between the mid reach and the south beaches; in 2005 with that particular project, about 45 percent of the General Fund was attributed to south beaches, that was about a half a million; and in 2008, which is what Commissioner Nelson is referring to, it took almost \$1.5 million and about a quarter of that was directly contributed to the south beaches. He added, and again in 2009, after Tropical Storm Fay, about \$250,000 was contributed of General Fund. Commissioner Nelson stated in that case the County has continually tried do what it could, based on how to fund it; the point about the TDC dollars, most of those are generated in the Cocoa Beach area, which is not participating in this project; and in other words, they are not going to be receiving any of the dollars that is being funding by Port Canaveral and the Army Corp of Engineers.

Commissioner Bolin Lewis stated the people who voluntary purchase sand and put it in front of their home on the beach, have no way of bringing forth the dollars to do so, so the Board needs to make it an avenue for them by accepting and matching the money available from the State. She added, the Board just can not have the residents write a the County a check, it has to have a legal way of doing this. Mr. Brown advised it would be using the existing contractor when they went out to do the work so it would be able to manage and maintain the quality and quantity of sands to meet the criteria. Commissioner Bolin Lewis inquired if by not approving this the Board is saying to the people who want to improve their property that it is sorry he or she is not legally able to do it on their own and the Board does not want to help either by letting one volunteer his or her money. Mr. Brown responded affirmatively yes.

Commissioner Infantini pointed out that every year the General Fund is paying about \$3 million to keep the parks in District 1 operating; the County is paying about \$3 million to keep the parks in District 2 operating; the County is paying about \$1 million for each of the remaining Districts; and if one is talking about equity, then the Board should cut the contributions out of the General Fund to the parks in District 1 and District 2, because that would seem a bit unfair. She stated

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when talking about equity, it seems one time the Board will talk about equity when it deals with residents in the south beach, but then when it deals with the whole County, then the Board really does not want to do things equitable.

Commissioner Nelson stated equity is an interesting phenomenon, because if one looks at the taxable value of Merritt Island it is roughly equivalent to the taxable value of Palm Bay; Merritt Island has 44,000 people, Palm Bay has 105,000 people; the County funds four fire stations costing about \$4 million, and the County pays in six, therefore it is funding two fire stations somewhere else; and the \$500 million road program that the Board has, County Commission District 2 has five percent of the of \$500 million, and District 3 has 30 percent. He went on to say the County is funding its roads through the State; Palm Bay Heritage Parkway alone is hundreds of millions of dollars by the time one looks at the interchange along with the coordination pieces; and SR 528 in County Commission in District 2 and parts in District 1 finally made the list, which the project is 15 years out. He stated when looking at equity, one can look at it in a variety of ways; the question is does the County have the money to be able to fund this issue at this time; and all this does is give the Board the ability to allow citizens to help with the process.

Commissioner Bolin Lewis asked Commissioner Infantini if she wants the citizens to be able to donate the money, or not. Commissioner Infantini replied she would like for the County to pay for it rather than the citizens, just as they are in District 4. Commissioner Bolin Lewis referred back to the item before the Board as being the acceptance of private funds volunteered to maximize leverage, and asked Commissioner Infantini yes or no. Commissioner Infantini stated if Commissioner Bolin Lewis is asking what is the lesser of the two evils, she will choose yes; and if she is asking if this is fair and equitable, she says no.

The Board authorized you to contract and accept private funds volunteered by residents to maximize leveraging of State funding approved by the Legislature for engineered dune repairs in the South Beaches; authorized the temporary commitment of Tourist Development Tax (TDT) beach funds to secure the full \$5.15 million of State funds until voluntary private funding is deposited; and authorized any necessary budget change requests.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
SECONDER:	Robin Fisher, Commissioner District 1
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.A.2., CONTRACTS WITH UNIVERSITY OF CENTRAL FLORIDA AND GEOMAR ENVIRONMENTAL CONSULTANTS, INC., RE: MARINE TURTLE MONITORING

The Board executed Marine Turtle Monitoring Contract with University of Central Florida, as required for Beach Project Permits in the amount of \$423,273.20 (\$403,317.32 for three years Mid Reach and South Beaches monitoring, \$17,183.88 South Reach monitoring, \$2772.00 residential sandbag system); executed Marine Turtle Monitoring Contract with Geomar Environmental Consultants, Inc., as required for Beach Project Permits in the amount of \$7,388.00 (North Reach); and approved all necessary budget change requests.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.A.3., APPROVAL, RE: TRANSPORTATION IMPACT FEE TECHNICAL ADVISORY COMMITTEE PROJECT FUNDING RECOMMENDATIONS

The Board approved project funding recommendations as prepared by the Technical Advisory Committee for the Central Mainland Benefit District on June 24, 2013; authorized Budget Office to execute any budget changes required to implement the project appropriations; and executed a Disbursement Agreement with the City of Rockledge.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.A.4., INTERLOCAL AGREEMENT WITH THE CITY OF WEST MELBOURNE, RE: HOLLYWOOD BOULEVARD/FELL ROAD INTERSECTION IMPROVEMENT PROJECT

The Board approved the Interlocal Agreement with the City of West Melbourne for the design and construction for the relocation of its utilities, in conjunction with the Hollywood Boulevard/Fell Road Intersection Improvement Project; and approved all budget change requests needed for the Project along with other property rights requirements, as covered by Policy No. BCC-24.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.A.5., AGREEMENT TO EXTEND EXISTING CONTRACT WITH BURNETT LIME, RE: MIMS WATER PLANT

The Board executed Agreement to Extend Existing Contract with Burnett Lime Company Inc. for a one-year period for the Mims Water Plant.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.B.1., APPROVAL, RE: FY 2013-2014 BREVARD COUNTY HOME CONSORTIUM CONSOLIDATED ANNUAL ACTION PLAN

The approved the FY 2013-2014 Brevard County HOME Annual Action Plan; executed the required Certifications and SF-424 HUD Application for Federal Assistance for the CDBG and HOME Programs; authorized the County Manager or his designee to execute the CDBG and HOME Program Grant Agreements and the Disbursement Agreements with the four HOME Consortium member cities upon approval from HUD; authorized the County Manager or his designee to sign contractual agreements for projects identified in the Action Plan after approval from Risk Management and the County Attorney's Office; and authorized the Housing and Human Services Department to use competitive bids to secure contractors to complete proposed projects.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.B.2., PERMISSION TO UTILIZE FACILITIES MANAGEMENT'S CONTINUING CONSTRUCTION MANAGEMENT (AT RISK) SERVICES AGREEMENT, RE: MELBOURNE SQUARE MALL BUS STOP

The Board approved utilizing Facilities Management's Continuing Construction Management (At Risk) Services Agreement for the Construction of a temporary bus stop and a permanent bus transfer station at the Melbourne Square Mall on US 192 in Melbourne.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.C.1., APPROVAL, RE: BUDGET CHANGE REQUESTS

The Board approved the Budget Change Requests.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.C.2., APPROVAL, RE: ADMINISTRATION AND COLLECTION COST FOR BUSINESS TAX RECEIPTS - JULY 1, 2013 - JUNE 30, 2014

The Board approved the proposed cost, as submitted by the Tax Collector, for administration and collection of County Business Tax Receipts.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.C.3., ACKNOWLEDGEMENT, RE: FY 2011-2012 ANNUAL FINANCIAL AUDIT REPORT FOR THE HERITAGE ISLE AT VIERA COMMUNITY DEVELOPMENT DISTRICT

The Board acknowledged receipt of the FY-2011-2012 Annual Financial Audit Report for the Heritage Isle at Viera Community Development District.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.C.4., APPROVAL, RE: SALE OF SURPLUS REAL PROPERTY BY BIDDING PROCESS

The Board granted permission to sell one surplus parcel of real property located at 7195 Kimball Avenue, Cocoa; accepted the high bid amount of \$4,100 received from Jeff and Evelyn Grose; and authorized the Chairman to execute all necessary documents.

RESULT: ADOPTED [UNANIMOUS]
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

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ITEM III.D.1., APPROVAL, RE: UPDATED RISK ASSESSMENT AND PROPOSED AUDIT PLAN 2012/2013

The Board authorized an update to the Risk Assessment and Audit Plan 2012/2013.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Chuck Nelson, Commissioner District 2
SECONDER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.D.3., APPROVAL, RE: PROCUREMENT OF EMERGENCY MANAGEMENT CALL NOTIFICATION SYSTEM

The Board authorized Purchasing Services to solicit competitive bids for a call notification system for Emergency Management; award the bid to the lowest, responsive, and most qualified vendor; authorized the Chairman to execute subsequent renewals; and term of contract will be for three (3) years, with two (2) additional one (1) year renewals for a total of five (5) years.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Chuck Nelson, Commissioner District 2
SECONDER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.D.4., APPROVAL, RE: FY14 BREVARD COUNTY COMMUNITY CULTURAL GRANTS

The Board approved the proposed guidelines for the FY14 Brevard County Community Cultural Grant Program.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Chuck Nelson, Commissioner District 2
SECONDER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.D.5., APPOINTMENTS/REAPPOINTMENTS, RE: CITIZEN ADVISORY BOARDS

The Board acknowledged **James Katehakis** appointment to the Housing Finance Authority, with term expiring December 31, 2016; and **Pat Langiotti** appointment to Parks and Recreation South Service Sector Advisory Board, with term expiring December 31, 2014.

MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.D.6., APPROVAL, RE: BILLFOLDER

The Board approved the Billfolder as submitted.

RESULT: **ADOPTED [UNANIMOUS]**
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM III.D.7., APPROVAL, RE: REVISION OF AUGUST 15, 2013 WORKSHOP

The Board approved adding the Tower Master Plan to the August 15, 2013, Workshop followed by the Ethics Workshop.

RESULT: **ADOPTED [UNANIMOUS]**
MOVER: Chuck Nelson, Commissioner District 2
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM V.A., RESOLUTION, RE: PETITION TO VACATE PUBLIC DRAINAGE EASEMENT - QUAIL HAVEN DRIVE, SECTION TWO - MATTHEW R. BONFIGLIO

The Board adopted Resolution No. 13-119, vacating a public drainage easement on Quail Haven Drive, Quail Haven Section Two, as petitioned by Mr. Matthew Bonfiglio.

RESULT: **ADOPTED [UNANIMOUS]**
MOVER: Robin Fisher, Commissioner District 1
SECONDER: Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES: Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM V.B., ORDINANCE, RE: RESCINDING SELECT COMPANY ECONOMIC DEVELOPMENT TAX EXEMPTION ABATEMENTS

Chairman Anderson called for a public hearing to consider an ordinance rescinding Economic Development Tax Exemption abatements of select companies that no longer qualify.

There being no comments or objections, the Board adopted Ordinance No. 13-25, repealing Ordinances granting certain Ad Valorem Tax Exemptions for failure to continue to meet the criteria for such exemptions; repealing Ordinance 04-27 relating to the Economic Development Ad Valorem Exemption granted Liberty Tires, 270 Barnes Ave, Rockledge, FL; repealing Ordinance 07-62 relating to the Economic Development Ad Valorem Exemption granted Live TV, LLC, 700 S. Babcock St., Melbourne, FL 32901; repealing Ordinance 12-17 relating to the Economic Development Ad Valorem Exemption granted Oxysonix Corporation, 11 Riverside Drive, Suite 206, Cocoa, FL; repealing Ordinance 11-30 relating to the Economic Development Exemption granted PF, Inc., 585 Distribution Drive, Suite 4, Melbourne, FL 32904; repealing Ordinance 09-19 relating to the Economic Development Ad Valorem Exemption granted United Service Source, Inc., 9145 Ellis Road, Melbourne, FL 32904; repealing Ordinance 10-23 relating to the Economic Development Ad Valorem Exemption granted VFT, LLC, 230 Park Avenue, 10th Floor, New York, NY 10019; repealing Ordinance 06-68 relating to the Economic Development Ad Valorem Exemption granted Coastal Mechanical Services, 394 East Drive, Melbourne, FL 32904; repealing Ordinance 11-01 relating to the Economic Development Ad Valorem Exemption granted Florida Research Instruments, 1980 North Atlantic Avenue, Suite 502-520, Cocoa Beach, FL; repealing Ordinance 11-21 relating to the Economic Development Ad Valorem Exemption granted Escent Technologies, 145 Graham Avenue, Lexington, KY 40506; repealing Ordinance 12-04 relating to the Economic Development Ad Valorem Exemption granted Stark Armor, Inc., 191 Center Street #101 and 166 Center Street #112, Cape Canaveral, FL; repealing Ordinance 12-05 relating to the Economic Development Ad Valorem Exemption granted Thepeoplesvote.com, 13250 Oulton Circle, Orlando, FL; repealing Ordinance 11-31 relating to the Economic Development Ad Valorem Exemption granted Pilot Training College Florida, 1364 South Babcock Street, Melbourne, FL 32901; and providing an effective date.

Commissioner Nelson pointed out this is taking away abatements where people did not meet their commitment; the Board gets accused of giving away abatements without controls; and clearly there are controls on these.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
SECONDER:	Trudie Infantini, Commissioner District 3
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM V.C., ORDINANCE, RE: REDEVELOPMENT TRUST FUND FOR WEST MELBOURNE-BREVARD COUNTY JOINT COMMUNITY REDEVELOPMENT AGENCY

Chairman Anderson called for a public hearing to consider an ordinance authorizing the creation of a Redevelopment Trust Fund for the West Melbourne-Brevard County Joint Community Redevelopment Agency.

There being no comments or objections, the Board adopted Ordinance No. 13-26, authorizing the creation and administration of a Redevelopment Trust Fund for the West Melbourne-Brevard County Joint Community Redevelopment Agency to exist for the duration of the West Melbourne-Brevard County Joint Community Redevelopment Agency; designating the Redevelopment Trust Fund as the recipient of funds pursuant to Section 163.387, Florida

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Statutes, to be administered by the West Melbourne-Brevard County Joint Community Redevelopment Agency; providing for severability; and providing for an effective date.

RESULT:	ADOPTED [4 TO 1]
MOVER:	Chuck Nelson, Commissioner District 2
SECONDER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
AYES:	Robin Fisher, Chuck Nelson, Mary Bolin Lewis, Andy Anderson
NAYS:	Trudie Infantini

ITEM VII D.1., APPROVAL, RE: BREVARD COUNTY V. DISTRICT SCHOOL BOARD; CONFLICT RESOLUTION; WAIVING DEADLINES UNDER CHAPTER 164, FLORIDA STATUTES

County Attorney Scott Knox stated this is a request to extend the deadline of the District School Board Conflict Resolution process conflict under Section 164; staff is still meeting to work out some details and what the issues are; staff had one recent meeting; and they continued that meeting until October. He went on to say under the Statute there are time frames that the board's are suppose to meet, and they are going to exceed those time frames, so it needs to be waived.

The Board approved Brevard County v. District School Board; Conflict Resolution; and waving deadlines under Chapter 164, Florida Statutes.

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Mary Bolin Lewis, Vice Chairman/Commissioner District 4
SECONDER:	Chuck Nelson, Commissioner District 2
AYES:	Fisher, Nelson, Infantini, Bolin Lewis, Anderson

ITEM VII.F.1., DISCUSSION, RE: BASEBALL TASK FORCE

The Board withdrew consideration of a baseball task force from the Agenda.

ITEM V.D., APPROVAL, RE: ADOPTION OF RECOMMENDED FY 2013-2014 AD VALOREM MILLAGES

Chairman Anderson called for a public hearing to consider adoption of recommended FY 2013-2014 Ad Valorem Millages.

Howard Tipton, County Manager, stated he has a presentation to make, the Parks and Recreation Director will make a presentation; and then the Sheriff, Property Appraiser, and State Attorney's offices will make remarks and presentations.

The Board recessed at 10:06 a.m. and reconvened at 10:17 a.m.

Mr. Tipton stated staff is going to recap about some things that were discussed at the Budget Workshop; staff has done kind of a five-year forecast to try to look ahead now that the economy is turning up; it is fairly predictable in terms of the revenues; and the expenditures are probably the larger variable. He stated Jack Masson, Parks and Recreation Director, will go next and run the Board through the Parks and Recreation Department slide show; Sheriff Ivey will make his presentation first; Dana Blickley, Property Appraiser, will be next; and he also had word that the State Attorney was coming by. He added, then they will go to Public Comment; and then to the Board for its direction. He stated he will do an overview of what is being recommended. He stated the current proposed budget is \$943,184,284, representing a reduction of \$42.1 million from the current FY 2012-2013 budget; the aggregate operating millage rate is proposed at 7.0537, a 1.03 percent decrease below the FY 2012-13 aggregate operating millage rate; most tax rates are set to Charter maximums as approved by the voters of Brevard County; and those tax rates that were previously approved by the voters are set within the voter approved limits. He went on to say one of the things staff talked about last week in the budget message, is while the General Government Revenues have seen an increase, they have not kept pace with the increase in expenses; when talking about General Government Revenues, the difference is about \$143,000; the increase in expenses, so the Board can see how the \$2.9 million was set out, \$1.4 of that went to the Charter Officers; the County had to pay for retirement of about 30 percent this year for the Florida Retirement System; and to the General Fund that was about \$460,218 increase, \$2.2 million Countywide. He explained there was an increase to Court Operations to a little over \$400,000; there was an increase in expenses to support some of the State Mandates, things that the County has no choice in paying like Medicaid expenses; and the increase to the General Fund to support the Employer Health Insurance at \$209,097. He went on to say in this budget service levels are proposed to be maintained; the budget includes no salary increase for Board of County Commissioner employees; Florida Retirement System rates are increased significantly for FY 2013-2014 and are being funded within the proposed budget; the County's health insurance is funded within the proposed budget; and the employee mileage reimbursement schedule for the use of personal vehicles, which has not kept pace with the increase in fuel costs, has been adjusted and will be based on the IRS index. He stated he wants to discuss the five-year forecast; it was important for him to see how the County would fair on the revenue side looking forward and what could be predicted in the world the County could work with knowing there are tremendous unmet needs; the revenues are crucial to understand the resources, but the limitations within the tax system needs to be understood; and this includes both the built in costs, those things like retirement, but also looks at catching up on the many things that were deferred during this down economy. He advised when talking about General Government Revenues, this is the segment of the budget that includes property taxes, sales taxes, FPL Franchise Fees, Communication Service Taxes, and several other smaller revenue sources; this General Fund Revenue funds many of the traditional County services that people in the community come to know; and in the last six years funding has been lost. He stated in Fiscal Year 2008-2009 and again in FY 2009-2010, the County lost \$38 million; these are large reductions to be sure and the County has made adjustments to its budget during these years to reduce its spending accordingly. He pointed out when talking about assumptions regarding current service levels, these projections he is about to go through assumes status quo with respect to current services and delivery methods of those services; all programs and services that are available today are provided for in this five-year forecast; actions taken in 2014 will serve to reduce the projected deficits in the out years; and similarly, actions taken in subsequent budgets will reduce the deficits the Board sees. He pointed out some of the basic assumptions on the expenditures side are a three percent pay raise forecasted in FY 2014, 2017, and 2019; for the five year look forward, there are three percent pay increases, which average to 1.8 percent per year; health insurance increases average 6.8 percent annually; the insurance is going up 4.5 percent this year, and staff anticipates over the next five years for that to be about 6.8 percent; and there are a lot of changes in the healthcare system going forward, so this particular area is a little more difficult to forecast. He went on to say they are projecting

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FRS rates to be flat for the next year; some of the FRS adjustments seem to be more political than auxiliary recommended; next year, being an election year, staff figured the rates will be flat; and staff figures five percent going forward from there. He stated for the Charter Officers, staff is expecting them to grow from about \$2.5 million per year as a result of pay raises and health care; it does not speak to some of their many needs; and staff has not included new vehicles, office space, or other needs of the Charter Officers. He added, mandated expenditures are projected to increase two percent annually; and Court operation expenditures under the Florida Statute are supposed to increase at 1.5 percent annually at a minimum. He noted operating and Capital expenses grow at the rate of inflation; Reserves are currently at 7.25 percent and will increase up to eight percent by FY 2019; outside agency expenditures, which include the Economic Development Commission (EDC) and Brevard Cultural Alliance, staff is looking at increasing those at one percent; and this is minimal funding for the Capital Renewal and Replacement represented by 13 vehicles and four ambulances. He explained the 13 vehicles are approximately \$380,000 and the ambulances are \$628,000. He pointed out on the revenue side, staff is assuming the Board will adopt a tax rate at the Charter maximum; the adoption of the tax rates within the voter approved limits staff assumes will be approved by the Board; they are looking overall at tax revenue growth annually at 3.64 percent; and other major revenue growth at \$2.1 percent annually. He advised the Board if just the minimum expenditures are done, like an average of 1.8 percent pay increase per year over the next five years, the General fund for the current year is flat; he stated next year there will be a deficit of almost \$3.3 million; the following year the revenues adjust, and the County is about \$700,000 short; the next year would be another pay increase year being \$4.6 million short; the following year at \$2.5 million short; and in FY 2018-2019 where the pay increase will be given, the County is running approximately \$3 million short. He stated the slide shows the County is up about \$28 million in revenue, but it falls short in covering the basic expenditures by \$3 million in year five.

Mr. Tipton stated some of the examples of unfunded needs are facilities maintenance and repairs, facilities with deferred maintenance, libraries, and some of the other capital needs; staff will talk about new facilities needs, such as a Women's Detention Center at capacity, EOC/911 Center in a very old building, Health Department needing to relocate, and Traffic Management Center to relocate; and there is some replacement capital, replacement vehicles, and technology replacement and upgrades that staff will talk about. He pointed out for the past five or six years regular building assessments have been done; all of the different components of the buildings are looked at from air conditions, roofs, and windows; staff has an extensive list of all of the facilities needs; and this tool makes great use on how to prioritize with the dollars the County does have the facilities staff tries to address. He went on to say when looking at the facilities and their deferred maintenance, the County's aging inventory, there is general government roof and HVAC needs at \$7.4 million; the Library Services roof has roof and HVAC needs at \$8.5 million; and together it is over \$16 million for roofs and HVAC. He stated some of the unfunded facilities deferred maintenance projects listed are roofs, HVAC, electrical, plumbing, structural, and architectural, they are looking at in 2014 \$8.3 million; in 2015 \$8.7 million; in 2016 down to \$2.5 million; and in 2017 the amount is \$710,000. He stated the Library Services biggest issues is the HVAC replacements; important not just for the customers, but for the books; and that is at \$6.4 million. He went on to say roof replacements for Library Services are at \$2.1 million; and there are stucco issues at \$350,000. He stated there is an old Health Department building that is actually in the same parking lot at the EOC in Rockledge; it has not been occupied for a number of years; it would cost \$700,000 to tear it down and would cost about \$2 million to refurbish it; and a decision needs to be made about what to do with that space. He added, they have a new facility need for Asset Management; they are in a used modular facility; and employees are holding up umbrellas inside when it rains. He stated conversion of one of the Detention Center structures at the jail, there have been discussions about taking that and turning that into a courtroom at the jail; and that is estimated at \$750,000. He advised the completion of the 800 MHz System is a \$16 million project overall; they do have in the current proposed budget about \$5 million; and if that is approved, the \$10 million goes

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down to \$5 million. He pointed out the total of unfunded deferred maintenance needs total over \$20 million in the General Fund; the Library Services unfunded maintenance needs are \$8.9 million; they have other capital needs at that \$12 million mark; and for the General Fund it is \$32 million in funded capital needs and Libraries at \$9 million. He stated the Women's Detention Center is at capacity; if the County looks at the 30,000 square foot facility, it is estimated at \$9 million; and the female detention population cannot be merged with the other inmates. He went on to say currently the Emergency Operations/911 Emergency Communication Center is the most activated in the State; it is inadequate in size, making operation during activation difficult; the facility's aging infrastructure, such as electrical, HVAC, and plumbing issues, put the County's emergency management and response at risk; and the replacement is estimated at \$21 million. He explained to the Board the Health Department is currently operated from rental space since the early 1990's, at an annual cost of \$175,000; they have had many service issues at that location; the State of Florida has \$1.4 million available to partially fund construction of a new clinic on property under lease by the Health Department in Palm Bay; and matching the State's funds to build a facility could be paid back in eight years, based on the annual expense budgeted for lease payment. He explained the Traffic Management Center is currently located on Merritt Island; that is where a lot of the signs and signals are done and things that control the flow of traffic; being on a barrier island is not a good location for an emergency support function like Traffic Management; when there are storms and the signs and signals go down, they have to evacuate from that location, wait for the all clear, and then go back; they do remove some of their materials prior to the storm event; but it is not a workable solution. He added, staff is looking to move that location off the barrier island to the inland side. He went on to say the Intelligent Transportation System (ITS), is actually a system that coordinates the flow of traffic through the traffic signal management; there are more than six miles of road in Brevard County that are currently this system; and that is going to grow each of the next years as the State continues to provide funding to make the roads a little bit smarter. He added, it is a lot smarter to change a few signals and get the timing right real time that it is to add lanes to the road, and that is what the ITS System is all about; it is very handy and helpful in emergency situations where they need to make sure all of the traffic is moving off of the barrier islands and evacuated in case of a storm event; and co-locating those two resources together makes a lot of sense, and in order to do that it would be a cost of just over \$7 million. He stated looking at the total facility needs, and this is just a sample, the Board is approaching \$38 million in new facilities.

Mr. Tipton stated right now there is a funding deficit in road signs of \$1.3 million; that is what should be done each year; the sun in Florida fades the signage; and the signage needs to be bright and reflective at night. He went on to say traffic signal maintenance is a big deal both in just getting them upgraded and also changing out the light bulbs in them; it is a public safety issue; and that is at \$900,000 deficit. He noted due to the back log and referred maintenance for traffic signs, the red line in the slide shows the Board the cumulative backlog the County has; if the County does not do what it should every year, the backlog continues to grow; and the numbers are large. He pointed out it is the same with traffic signal maintenance; the County should be maintaining and refurbishing 25 signals a year; this year it is doing three; and the backlog builds. He stated this Board has heard a number of presentations on road maintenance; to be sustainable in the repaving program, it should be doing 55 miles of resurfacing a year; currently, only eight miles are scheduled for the next year; while \$3.7 million will sustain the needs of the County, \$9.8 million for the next five years is necessary to eliminate the backlog; and when it comes to road maintenance, it is just like building maintenance, it is a lot easier to repair and repave a road than it is to rebuild a road. He pointed out it will be seven to 10 times more expensive to rebuild a road than it is to repave it. He went on to add roadway capacity needs remain a key economic development investment for the efficient movement of goods and services within the County; and the County has deferred road maintenance and capacity needs in excess of \$500 million. He stated sidewalk maintenance and repair are not budgeted items; it is estimated 25 percent of the County's sidewalks need repair; if programmed, it would be \$4 million for the next five years; and once the County caught up, it

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would be looking at an annual budget of \$2 million a year to repair and renovate sidewalks. He advised the Board for road signs and signals, road resurfacing, sidewalk replacement, and road striping it would be \$84 million.

Mr. Tipton stated one-half of the County's fleet is model year 2001 or older; the average odometer reading exceeds 100,000 miles with a significant number ranging from 150,000 to 200,000; cost to replace 30 percent of General Government vehicles is estimated at \$1.7 million; and replacement of 10 percent per year beginning in FY 2015 is estimated at \$600,000. He went on to say there are 36 ambulances in that fleet; half of the ambulances fleet have 150,000 miles or greater; one-third have a lifetime maintenance cost greater than 70 percent of the original purchase price, means they are approaching throwing good money after bad; schedule replacement costs is estimated at \$630,000 in FY 2014; and replacement going forward is estimated at \$630,000 annually beginning in FY 2015. He pointed out due to the excessive down time of the aging equipment, only most critical needs are met; 44 heavy equipment vehicles are in need of replacement at the cost of \$3.6 million; and 44 vehicles, such as pickups, vans, and cars are in need of replacement at a cost of \$1.04 million. He noted the amount for replacement vehicles for General Fund fleet replacement, Fire Rescue ambulance fleet, road maintenance vehicles, and road maintenance heavy equipment is estimated at \$16 million. He stated computer replacement at five-year intervals is now more cost effective than upgrading old computers; and the cost to replace computers and other IT equipment that are five years older is approximately \$550,000.

He summarized by saying the Board is talking about \$172 million, not including the \$8 million for the libraries, and it is actually closer to \$180 million if the Board gets to some of the unfunded needs; over the next five years, the Board would be looking at an additional \$34 million to try to address all of those needs; that is on top of the \$3 million deficit each year doing the pay raises, insurance, and FRS; and after throwing in the unfunded capital projects, it is looking at \$36 million or \$37 million a year. He advised there are significant unfunded capital needs the Board has a fiduciary responsibility to address; Brevard County is the tenth largest county in the State; it is the second largest county in the East Central Florida Region; and it is the second largest economy in the East Central Florida Region. He stated at the end of the day, there are no easy answers; the Board has done a great job in guiding this organization through the difficult economic downturn; it is time to turn its attention to its employees, facilities, and other material assets and find a way to address it; and he thinks this conversation, and conversations in the budget workshops over the coming year where time can be spent in depth on each of the various subjects, will help to show the way for the future of Brevard County.

Commissioner Bolin Lewis inquired what the current millage rate is today. Tom Rosenberg, Budget Director, responded the current millage rate is 4.9063. Commissioner Bolin Lewis inquired for the current operating aggregate millage rate is. Mr. Rosenberg replied the current aggregate operating millage rate is 7.1271.

Jack Masson, Parks and Recreation Director, stated the citizens have consistently supported park initiatives by voting "yes" for the investment of \$87 million in two Environmentally Endangered Land Referendums; \$131 million in two Park Referendums; \$28 million in the Beach and Riverfront Acquisition Program; and \$4.8 million from PSJ/Canaveral Groves Referendum. He went on to say the voter approved initiatives leveraged an additional \$24 million in Grant Funding for park improvements, \$66 million for park acquisition and development from the State of Florida, and \$2.7 million in matching dollars for the acquisition of conservation land from the United States Air Force. He stated there has been \$340 million investment made in the park system, 124 developed parks, 62 undeveloped sites, 44 beach accesses, 230 athletic fields, 16 community centers, nine regional parks, 5,255 developed acres, 1,463 undeveloped acres, 16,131 acres of managed EEL land, and three golf courses. He went on to say the Parks Referendum bonding was developed with a conservative three

percent growth in property values; unfortunately, it experienced a 36.81 percent decrease in property values since FY 2008; this resulted in major impacts to debt service and operating budgets; and Financial Condition Audits were completed in June 2010, March 2011, and January 2013, anticipating the current department challenges. He provided the Board with a slide showing charts of the overview funding trend. He stated some of the unfunded needs for the Parks are A/C and roof repairs, infrastructure improvements, such as water, sewer, and septic, athletic field lighting, field equipment, such as mowers and tractors, bathroom/shower facilities, and boat ramps and dock rehabilitation; Parks has a fleet of 149 vehicles with no vehicle purchases in over five years; there are 80 vehicles between 10 and 24 years old and 69 vehicles between six and nine years old; and there are 42 vehicles with between 100,000 to 200,000 miles, and 74 vehicles with 50,000 to 100,000 miles. He went on to say protecting the investments made by the community is a challenge; also to meet the capital needs of an aging fleet, equipment, and infrastructure is critical; the County needs to provide acceptable levels of service to meet community needs; there is difficulty in meeting future staffing related issues of health coverage increases and potential employee raises; and there is always the challenge in meeting future debt obligations. He advised the Board the initial Department debt is \$256,350,000; the total outstanding debt is \$147,241,396; and the total debt payment annually is \$15,618,092. He pointed out the Referendum millage does not generate sufficient revenue for annual debt payment in the north area of the County; the annual debt obligation in the north area is \$2,644,746; the operating reserves will be depleted in FY 2013/2014; the General Fund transfers have been reduced by 48.2 percent overall over an eight-year period; and 53 positions have been reduced over an eight-year period. He showed the Board a slide with the north area funding trend in 2007, as opposed to 2014, being a total revenue of \$12,493,359 in 2007 and \$7,961,719 in 2014. He pointed out to the Board the unfunded needs of the north area parks as being A/C and roof repairs at \$231,920; four pick-up trucks at \$100,000; mowers, Sandpro, and work carts at \$90,000; playground repairs and fencing at \$50,000; Sandpoint Park prefab restroom at \$148,000; Moore Cultural Center sprinkler system at \$160,000; and it is totaling \$779,920. He stated the future challenges for the north area are great; the projected revenues fall short of departmental needs; unfunded capital needs are expected to exceed \$7.5 million over the next five years; and lack of funding for staffing hinders growth to meet community demands.

Mr. Masson stated in the central area the last three fiscal years, entire Referendum millage was required for debt payment, leaving no operating revenue; the annual debt obligation was \$1,626,657; the General Fund transfers have been reduced by 49.4 percent over an eight-year period; and 61 positions have been reduced over an eight-year period. He provided the Board with a slide showing the funding trend in 2007 with a total revenue of \$14,047,082 and in 2014 being \$6,671,526. He advised the Board that the central area parks unfunded needs are A/C system and roofs at a cost of \$779,000; three athletic lighting systems costing \$525,000; bourbeau floating dock costing \$50,000; restroom/concession building at a cost of \$750,000; Stradley Park and Cocoa West sewer lines and septic system drain fields coming in at \$350,000; resurfacing of two parking lots costing \$87,500; tractor, chipper, tiller, mowers, Sandpro, utility vehicle, and forklifts costing \$328,500; and the need for six pick-up trucks and four cargo vans costing \$212,000. He went on to say the future challenges for the central area are projected revenues to fall short of departmental needs; unfunded capital needs are expected to exceed \$13.1 million over the next five years; and the lack of funding for staffing hindering growth to meet community demands. He stated in the south area parks revenue received from Referendum operating millage is not sufficient to fund O&M; annual debt obligation is \$6,516,810; Reserves will be depleted by the end of FY 2013/2014, creating an additional \$1 million deficit in FY 2014/2015; the General Fund transfers have been reduced by 49.4 percent over the last eight-year period; and 64 positions have been reduced over an eight-year period. He provided the Board with a slide indicating the funding trend from 2007 and 2014 showing the total revenue for 2007 as \$19,606,069 and in 2014 being \$8,764,852. He pointed out the unfunded needs for the south area parks as being parking lot repairs and road

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improvements costing \$344,664; 11 vehicle replacements at a cost of \$176,000; SMCC A/C replacement coming in at \$50,000; utility vehicles and mowers costing \$138,000; ranger station and pavilion replacement costing \$301,580; bathroom replacement-campground loop A&B at a cost of \$303,160; shower and bathroom buildings coming in at \$802,987; a new office/ranger station costing \$150,000; new Scout Island bridge at a cost of \$90,187; and water system and pump house costing \$64,000, for a total of \$2,420,578.

Commissioner Infantini stated in the south Mr. Masson is noting that there are about \$2.4 million in unfunded needs; she noticed in the south they have a capital project budget summary and it has roughly \$2.5 million to build a new community center; when she read the Referendum, it said what the Board voted on was to complete construction of projects as well as to operate and maintain projects; and she inquired if it would be possible to use the Referendum money to fund that \$2.4 million to operate and maintain whichever these unfunded needs fall within Referendum projects. Mr. Masson responded no, that cannot be done. Commissioner Infantini inquired why it cannot be done, because it says 'operate and maintain' in the wording. Mr. Masson stated those dollars were collected on the construction side and they have to be used for new construction, they cannot be used for operation. Commissioner Infantini inquired what about the funds the County is going to be collecting; stated in the new millage in the south it says funds that are going to be collected in South Brevard are roughly \$1.9 million based on that referendum; inquired if that would not come toward that; and inquired if the Board should really be moving toward another facility when it does not yet have an agreement with City of Melbourne to maintain it. She pointed out once a facility is started the County will be obligated to maintain it; and if an agreement is not reached prior to this budget year, the County will be responsible. Mr. Masson advised the City of Melbourne approached the Board and indicated it would be in agreement to operate and maintain the facility. Commissioner Infantini stated the City does not have an agreement with the County yet; and inquired if it would not be prudent to put this off for another year so the City of Melbourne can come forward with an agreement stating the City wants to take over and will provide the funding. Mr. Masson reiterated the City of Melbourne committed to the Board it is in agreement to operate and maintain it. Commissioner Infantini stated the City has not agreed to fund it yet.

Mr. Masson added, the south area has future challenges; the projected revenues fall short of departmental needs; unfunded capital needs are expected to exceed \$6.5 million over the next five years; and the lack of funding for staffing hindering the growth to meet community demands. He went on to say the Environmentally Endangered Lands (EEL) funding trend is actually looking good; several funding opportunities will assist program operations, such as refinancing bonds at a lower rate, utilizing capital reserve funds for the operating budget, and improving property values will provide additional operating revenue. He provided the Board with a chart showing the funding trend for EEL in 2007 and 2014. He advised the Board in 2007 the total revenue was \$4,604,710 and in 2014 will be \$3,720,110.

Mr. Masson talked to the Board about golf courses and how the golf operations were continuing to experience a downward trend in rounds played; rounds played and revenue received for the last five years are FY 2007/2008 being \$3,487,558 with 138,932 rounds of golf; FY 2008/2009 had a revenue of \$3,510,730 with 140,594 rounds of golf played; in FY 2009/2010 the revenue was \$3,021,446 with 122,322 rounds of golf; FY 2010/2011 the revenue was \$2,919,034 with 109,822 rounds of golf; and in FY 2011/2012 the revenue was \$2,850,598 with 108,522 rounds of golf played. He went on to say the General Fund support for golf operations in FY 2010; the General Fund pays \$802,418 annual debt service; the outstanding debt service retirement is December 2018 for Savannah's Golf Course and Habitat Golf Course; and suggested the Board approve to advertise for private management of Golf Operations. He summarized by saying the Parks and Recreation Department experienced a 49 percent decrease in the General Fund transfer over an eight-year period; the Department experienced a 36 percent decrease in the number of positions (FTE) over an eight-year period; 54 percent of fleet is over 10 years old with

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28 percent over 100,000 miles; there were no vehicles purchased in the last five years; and the current unfunded needs will cost \$6.8 million. He stated the funding for capital needs for equipment, vehicles, and aging infrastructure must be identified; and the Parks Referendum Reserves for operations will be exhausted after FY 2013/2014. He suggested the Board approve the Merritt Island MSTU millage rate within the voter approved cap; approve the District 4 Maintenance Special District at the Charter maximum; approve Port St. John/Canaveral Groves MSTU millage rate within the voter approved cap; and approval of the EEL Program millage rate within the voter approved cap. He also asked that a workshop be scheduled to address the fees; and he requested approval to solicit an RFP for Golf Operations.

Commissioner Infantini stated Mr. Masson asked for approval of the EEL voter approved cap; and inquired what the voter approved cap is. Mr. Rosenberg replied the EEL cap is .2085, a combination of operating and debt. Commissioner Infantini stated that is not what the voters approved; and she thought the voters approved a higher rate. Mr. Masson stated .2085 is what was voter approved; and right now with the combination of debt and operating it is about .199.

Mr. Tipton stated this County has a huge investment in a number of different areas; last Thursday they were talking about the investment it has in Utilities; in this community one of the remarkable things is the investment the voters have made in the Park system; and it is a legacy that will need to be talked about more time than today regarding solutions.

The Board recessed at 11:28 a.m. and reconvened at 11:39 a.m.

Sheriff Ivy stated he would like to talk about some of the major focuses that the Sheriff's office is going to have to have in the five years, and he believes when looked at from an aspect of infrastructure and resources, they could potentially be things that are going to have deep impact to the County. He added, the entire current records management system (CRM) needs to be replaced; the CRM system was actually created inhouse about 20 years ago, and it handles everything from jail records, inmate records, all of the computer-aided dispatch (CAD) system, and the mapping system. He added, the inhouse team who built the CRM system did a phenomenal job designing it to work in the time period that it was constructed in, but as one has seen, now the system has started to falter; during the transition phase he had a chance to talk to about 820 employees and at the very beginning about what the things are that can make the agency more efficient and safe, and all of them brought up CRM system. He continued to say he believes the CRM system is at its end, and in a short period of time, he is going to have to look at replacing the system; the problem with the system, because it was built inhouse is it does not support the platforms to jump to new systems the are out there; and ideally, he would like the system to interface with the Police Department, Clerk's office, the State Attorney office, and house all the jail inmate records. He stated to get to that point, it is projecting somewhere between \$2.8 million and \$6 million; he knows that is a wide variance in the projection, but it will depend on the Information Technology Department and what they believe they can do to make the leaps that it has to get there; and now the Sheriff's Office has expanded, the jail has increased, and all of the things are starting to be a burden on the system. He pointed out the employees will be in the system typing reports and the system will blink-out and they have to start all over again, and there is not a mechanism to save their work. He reiterated the Sheriff's Office is going to have replace the CRM system to increase the efficiency, the ability, and the overall goal with interfacing with the local agencies to be able to share the information, which give the Sheriff's Office the ability to fight the crime rate. He talked about the expansion of the female annex at the jail; currently the female annex houses 297 beds; and Florida model jail standards recommend a 15 percent classification factor, essentially 45 beds to provide adequate segregation between the different types of classifications of female inmates. He stated currently the population of the female annex is 271, which is an eight percent classification factor, or the 23 beds it has; operating at this lower classification level comprises

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the safety of the deputies, corrections deputies, the inmates, and the public; and one is going to have to look at some mechanisms to fix the problem in a short period of time. He added, he is currently had a conversation with Mike Cruz from the Department of Corrections about the facility that is now available across the street; he is scheduled to take a strong look at the facility next week to see if any of the existing facility can be used for an expansion of the female annex, which would save tremendously if it works out. He went on to say the State would like for the Sheriff's Office to take over the facility, and he thinks it is cost effective for it to take an existing facility and modifying it verses building another one. He stated the Sheriff's Office currently has 541 vehicles operating in its fleet; of these vehicles, 97 exceed 100,000 miles; to maintain a reliable fleet and keep maintenance and repair cost to a minimum, the fleet should be replaced approximately every five years; and to accomplish that, the agency should replace approximately 100 vehicles a year, and currently the agency is replacing between 30 and 50 a year. He added, three years ago it replaced 66 vehicles, the following year it replaced 66, and this year 38 vehicles of the 100 per year were replaced; and the longer the vehicle is problematic on the maintenance side, the more expensive it becomes for the agency. He stated with the recently approval of the West Viera Development of Regional Impact (DRI) and the starting of the St. Johns Parkway, the central and southern parts of the County will be experiencing massive growth and population over the next five years; that potential population increase requires additional resources from the Sheriff's Office, and above those mentioned for the west and south precinct along with additional space to house the officers. He continued to say currently the west precinct is in the Building C, and it is busting at the seams; it had more space at one point, but the Public Defender had to expand and now the Sheriff's Office is needing to expand. He stated Mr. Tipton mentioned the courthouse at the jail; that is one of the thing he started looking at right away after elected; it creates a couple different scenarios, one is it is having to transport inmates everyday routinely to the various courthouses within the County, and every time the Sheriff's Office takes in inmate out it puts the community at risk. He added, Chief Judge Harris indicated if one got to a point where it had a courtroom at the jail that the process could be streamlined; and it is definitely looking at this in the five year plan. He addressed the evidence facility busting at the seams; it is housed at the headquarters in Titusville; there was talk years ago moving it more central to the Gus Hipp facility; and it is at a point where it is going to have to do something. He concluded by stating essentially this is what the Sheriff's Office sees coming in the next five years that has to be part of the strategy as it moves forward in looking at what it can do to focus on some of these items.

Dana Blickley, Brevard County Property Appraiser, expressed her thanks for allowing her to come before the Board, and she knows this is a new concept for the Property Appraiser's Office (PAO), but one it should get accustom to; and she felt it appropriate to come and present the budget so the Board can see what the PAO is doing and why, and how it is doing it. She added, there has been quite a reallocation of funds with the reorganization with the Property Appraiser's Office in the past seven months, and she is proud of the plan and of the PAO budget.

Milo Zonka, Senior Director, Administration and Finance, stated there has been a significant change in the PAO in the last seven months and a lot of them have very positive budget effects for the long term. He presented a PowerPoint presentation to the Board; and stated the Brevard County Property Appraiser Office (BCPAO) reductions, efficiencies, and enhancements are, reduction in administrative staff, acquisition of a financial management system, communication, request for proposal of Computer Assisted Mass Appraisal System, opening of the Merritt Island branch office, E-TRIM accuracy and efficiency, community outreach events, comprehensive review of all contracts, social media sites, and general cost saving measures. He stated there was reduction in administrative staff the PAO; it was able to accomplish some significant staffing changes, and as the prior administration departed, a lot of the management team went with him; and the PAO did not replace one for one in management, in fact it consolidated a lot of positions. He added, the PAO is leaner and operating in a different fashion, but as the Board

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will see from budget, there is a County-managed health insurance increase (4.5%); State-managed retirement plan increase (25-139%, State guideline one-time performance pay (\$600 max), salary reduction to office reorganization; eliminated use of temporary labor; and anticipated reduction in unemployment expenses. He continued with examples of financial systems; it was noted for many years that the previous administration was using Microsoft Excel for their financial system and they started to make some corrections, but Ms. Blickley went all the way and adopted an inexpensive solution that is allowing it to go from five full-time employees to two and a half full-time employees; and those two, which include himself, are responsible for Finance, Facilities, Logistics, and Human Resources. He stated this system is going to be a paperless solution; it is going to be paperless for employees and it will have real time cost accounting for all of their activities so that it can be more tactical and the Board can understand how funds are being spent in the office; and it is a night and day response, which is to allow them to cut the full-time employees almost in half, so a terrific investment. He went on to address communication; the office has a monthly newsletter internally so that it has good common information with all of the employees; and external communication, which includes meetings with taxing authorities, meetings with non-profit organizations, meetings with professional associations, and meetings with the general public. He mentioned to the Board in the last workshop about the potential for using one time dollars; this Computer Assisted Mass Appraisal (CAMA) system is the reverse of that; the PAO is looking forward to converting permit future payroll dollars into a one time expense a for computer system; and if he or she thinks about the 320,000 parcels that are in Brevard County and all of the data on the PAO website, one can only see a fraction of the actual data that is being compiled for every property every year; the CAMA system is critical. He stated the current system was antiquated in late 1980 and has no reporting system, no analytical tool, not integrated with Geographic Information System (GIS), it is costly, and it requires use of several third party programs, some no longer supported, and outdated technology. He added, the new system has reporting modules, analytical tools within the application, imaging system module for document management, integrated with GIS, TRIM notice automation, tax roll certification automation, new technology, is cost efficient, portable field devices, and Internet/Web service capability. He continued to say the opening of the Merritt Island office was imperative for Ms. Blickley since she became the official; he thanked Commissioner Nelson for helping expedite the office space, and facilities have been terrific; the barrier island has approximately 40,000 full-time residents now being serviced by the Merritt Island; and the opening has reduced traffic in the Titusville, Viera, and Melbourne satellite offices. He stated eTRIM is the Department of Revenue's Internet-based system for completing and submitting documents for Florida's Truth-In-Millage (TRIM) and maximum millage oversight process. He talked about how community outreach is a little bit everywhere, such as the veteran's reunion event, senior fest, professional associations, community associations, space coast public manager's association, various clubs and organizations, Facebook, Twitter, and LinkedIn. He added the expense contribution is making necessary changes to operate more efficiently and responsibly, such as Printing/Economies of scale/State contract, phasing out desktop printing, comprehensive review of all contracts, using black and white stationary, office forms, envelopes, review of USPS postage, and using technology/imaging in many of our workflow processes. He presented several charts to the Board showing the Constitutional Officers were contributing to the cuts as they were happening over the years. He stated in the FY2013-2014 budget summary, there is net increase limited to the increase in FRS and health insurance, including cost to staff the re-opened Merritt Island office, made a down payment on a new CAMA system, and following the State guideline on pay increases; and at the time of developing the budget, there were two choices they could do as it is submitted to the State, and could either adopt local policy or State policy; at the time, there was only Stated policy and that is the direction they chose to go; and he pointed out that particular cost was born by the reorganization in the office. He talked about what makes their budget a little bit different is the workforce is a higher percentage of total expense, minimal facilities and capital at 88 percent; what is in the PAO budget is all people, which is why when FRS increase hit it harder; it is very date driven and IT focused, the systems, software, and the

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security; it pays an absurd amount to companies like IBM to put firewalls around the system; and it is a fee for service, as they have to respond to the business environment per the Constitution and Statutes. He presented a chart on Brevard County-Home Starts; stated in 2006 there were 40 more people in PAO, a lot of those people were simply because it is just such an inefficient process that it has today, and they are taking a lot of measures; desktop appraisal is one of the measures using Pictometry as their current vendor, the aerial images that the public can access on the website, that is being used by enlarged for desktop appraising of properties; and the vast majority of properties, nothing changes year-to year. He added, when he or she sees change or there is new construction, sold property, anything that comes before Value Adjustment Board (VAB), by looking at the aerial pictures, the Appraiser just cannot figure out what is happening; those are the places where PAO employees are going to physically inspect the property; and as the real estate market increases, that has a direct effect on the Appraiser having to go out on site. He went on to say the PAO can do these things more effectively; desktop appraisal certainly is one of them; and the other thing it can help with is making sure there is fairness and equity for the taxpayers. He talked about investing fraud; this not been an often talked about subject historically with the PAO; there has always been ongoing activity to do it, but homestead exemption applications are accepted in good faith; there are tools the PAO can use for in-state verification of homestead applications; if one has a homestead application in Brevard County and one in Sarasota County, the PAO is going to figure it out; and if ones mail is being returned, the PAO is going to go out and look at the property. He stated some fraud is easier to identify, other fraud is more difficult to identify, and the current investigation staff, which is four people, responds to complaints and returned mail; the PAO is reactive organization; there are \$253,000 collected in liens; and there is about \$1 million outstanding, which typically they are on homestead that one can not go out and force until the property transacts; and the total returned to the tax roll is \$4.964 million, which is a 30 percent increase over 2012. He stated going forward, which the PAO has just started talking about and has huge potential for equity, is the existing tax roll for the 320,000 parcels; over the years as people have come and gone, people have married and divorced, people have died, that whole tax roll there historically about two percent of the tax roll contains some sort of accidental or purposeful fraud; the PAO has talked to a couple of companies about doing an audit on the roll where they can access a lot more on the resource then it can; and the outside vendor has done a partial evaluation of the roll and compared to data nationwide and it concurred that Brevard was in the two percent fraud rate on homestead exemptions. He added, if the PAO was to do the full recovery on that, one is looking at recovery costs of about \$4.5 million and an ongoing recovery of \$1 million; that would need to be a joint solution, all the taxing authorities would have to participate; the PAO does not have the budget to do that so it would be done with an interlocal agreement directly with all the taxing authorities; and the School Board and the Board would have to be there. He went on to say the PAO is going to bring some vendors together with a couple of larger authorities just to introduce the topic; the PAO thinks it has a lot of merit and would like to see more discussion on it; and they could be a major contributor on the equity point, which is really what it is all about.

Commissioner Infantini thanked the PAO for all the accomplishments of the office, all of the work that the staff has done, and also for a very positive up beat presentation.

Ms. Blickley stated she would like to add additional information about the homestead investigation and fraud; currently the PAO is taking on about three cases for every two that it closes; that is the justification for the extra investigator that it is adding for the current budget, but in no way does it give the PAO the ability to do what it is talking about doing with vendors; and she is hoping the Board will entertain such a discussion.

Commissioner Bolin Lewis stated she is very happy the PAO is looking into the fraud issue, because that is usually what comes before the Commissioners; and in the presentation, it was stated that all employees will be receiving a raise; and she inquired if Ms. Blickley has a dollar

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amount that it will total up to. Mr. Zonka responded it is roughly \$100,000. Ms. Blickley stated it averages about 1.8 percent, but what is noteworthy, she was able to do that by reducing all of the salaries of administrative staff; and the good and the bad of walking into a completely vacant administrative side of the office was that she was able to staff it, and staff it at a much lower level than the previous administration.

Commissioner Nelson thanked Ms. Blickley for re-opening the Merritt Island office.

Steve Royer, President of Brevard County Professional Firefighters Union, stated during the budget workshop last week it was pleasing to hear the Board express concern about giving back to the County employees who have seen up to a 23 percent reduction from their pay in the last six years; it is a difficult time and many tough financial decisions lie ahead; he encouraged the Board to vote to go above the proposed millage rate; and stated a slight increase to 4.9452 would be sufficient to include a three percent raise for all County employees. He went on to say by going to a higher millage rate, it will, at the very least, give the Board options to allow for flexibility in future budget discussions; the millage rate can easily be decreased later if it is decided additional funding is not needed; but it is next to impossible to increase down-the-road.

Peter Fusscas stated he wants to make a presentation for Martin Adams. He read a letter aloud from Mr. Adams. "As before, I am asking my elected officials to scrub this budget and reduce the tax burden on homeowners, especially long-term residents. My property taxes are the single largest cost of living. They exceed the annual cost of food, electric, water, internet, utilities for my wife and I. This is simply too much to pay for the privilege of living in Brevard. That said, I want to show you a brief budget history with focus on the Fire and Rescue budgets over the past several years, beginning in 1999. I've used statistics from County sources. It is possible some numbers may be not exact, but for our purposes estimating trends I believe this is sufficient. The current proposed budget is 56.7 percent higher than the 2000 budget. These budget increases compare with population increases of 14.57 percent for the 12 years beginning in 2000. My basic question is this, why does the increase in county budgets outstrip the population increase by a multiple of 3.8 times? Fire and Rescue is a large element of County cost, and it is a service that we all understand. It is visible to all. It is a reasonable surrogate for the entire County budget, essentially during the same time frame. I will refer you to this chart. The population of unincorporated in Brevard County went from 187,000 to 205,000, an increase of only 10 percent, but the head count for Fire Rescue personnel increased from 263 to 560 firefighters over a 15-year period from 1999 to 2014, an increase of 113 percent. Additionally, the Fire Rescue budget was \$26 million in 1998, 1999 and today it is \$69 million, or 165 percent increase. And as far as employees, it went from 263 to 560, 297 more. Now we were supposed to hire 63 additional employees, we hired 163." Mr. Fusscas stated Mr. Adams wants to know why there is 113 percent increase in employees when there is only a 10 percent increase in population. "A similar analysis could be made for law enforcement and sheriffs, which is the largest component of the budget. The latest cover article of the *Economist* addresses the remarkable decrease in crime in the U.S., and while some of that reduced crime is related to effective policing, the majority is due to many other factors. How do we explain these contradictions, budgets versus needs in our County? I think the answer is not difficult. We are simply not analyzing the County's needs. We are simply over-staffing. We simply do not do zero based budgeting. Every person in this room has seen an over response of fire rescue and police to minor fender benders. At my residence, I counted 23 official vehicles, two boats, a helicopter, and over 35 individuals who appeared in response to a derelict boat stolen by a deranged young man, which drifted into my neighbors dock. Barely a month earlier, I heard both the Sheriff and the Fire Chief speak emphatically about how busy they were and it would be foolish to consider reducing their manpower. I have the pictures in case you are interested. This episode is emblematic of the waste in County Government, and this is one of the true root causes of the excessive tax burdens on homeowners in this County. It is evident from statistics that the growth in spending greatly exceeded the increased demand for services.

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The responsibility of the Board of County Commissioners is to provide essential services effectively and efficiently. The delivery of quality of life services has to be at the least cost. The County Board must set those objectives on behalf of the taxpayers of Brevard County to ensure that the objectives are carried out efficiently and effectively. Thank you, Marty Adams.”

Chairman Anderson inquired what year did the County take over Harbor City Volunteer Ambulance. Assistant Fire Chief Dennis Neterer advised approximately 1999. Chairman Anderson inquired how many employees were absorbed from the Volunteers.

Commissioner Nelson stated there are a variety of things that impacted this; the Board provided Countywide EMS service and he picked a date when Harbor City Ambulance was taken over; he is using unincorporated, but EMS is Countywide; the County provides some cities with fire service under agreements; and ocean lifeguards have been added to public safety. He went on to say Mr. Adams’ math is inaccurate because he started with information that was not entirely accurate. Chairman Anderson stated he assumes the largest part of that increase was the absorption of Harbor City Ambulance and the third man on the truck requirement.

Commissioner Infantini stated she believes the Harbor City Ambulance happened before 1998/1999 budget; the numbers Mr. Fusscas and Mr. Adams are reflecting do not reflect the lifeguard staffing; they were exclusive of that; the EMS services were a part of public safety; and it could have expanded a little bit, but the 1998 Referendum asked the County to hire 63 new staff members with the fire department, including 60 firefighters and three lieutenants. She added, in that same period, the Board increased it by 121 or something.

Chairman Anderson stated for the next budget meeting, he would like to get when the County took over Harbor City Ambulance and how many employees were hired to take on that huge task.

Commissioner Nelson stated he wants to correct something, because it says in the budget it says 560 total, which includes lifeguards and all those other things; and that is the number.

Deputy County Manager Stockton Whitten advised the Board in the budget it does include lifeguards, administrative staff, everybody. He pointed out back in 2010 the contracted Internal Auditors did a 10-year look back where the dollars were spent; if the Board really wants a comprehensive, independent assessment of where the dollars were spent over that 10-year period, it is in this report that the Board commissioned them to undertake; the expenditures are very clear in there; it as a result of the voter Referendum for the Fire MSTU; and again, those positions were to put the third person on the unit and to go to an AOS level of service. He stated when looking at the growth of Fire Rescue as a Department, which includes EMS, and lifeguards over time, this will give the Board a pretty good, unbiased snapshot of what has happened.

Commissioner Bolin Lewis stated it is public record and it can be given to Mr. Adams; and inquired if Mr. Fusscas would like to take it to Mr. Adams.

Mr. Fusscas stated he thinks what Mr. Adams wanted to point out is given the population growth for the unincorporated area, the Board has to go a zero based budget and work it up; and over the years the County has added many other services, emergency medical is one, which is very crucial to this area.

Chairman Anderson stated it cannot just be based on unincorporated population to get the accurate numbers. Mr. Fusscas stated Mr. Adams’ question is, is all of this necessary.

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Commissioner Nelson stated Mr. Adams started with information that was not accurate to the extent that if a person makes that analysis, he needs to have the right numbers to start with.

Commissioner Fisher stated he requested the report back in 2010, because when he first got elected, people were always asking where the money went; he wanted a clarification of where the money did go; the Internal Auditor's did an audit; the money went mainly to public safety, Sheriff, EMS, fire, Parks and Recreation, and health insurance; and those were the top areas where the money went. He went on to say part of the Sheriff's budget was hiring officers for the tents; there is no secret that where the money has gone over the years is public safety; this community is going to have to decide how safe is safe, or safe enough; and every time that question came up, the community rallied together and asked the Board to fund public safety.

Mr. Fusscas inquired if it was safe in 1998 and 1999, is it safer today at whatever the resources that have been allocated to public safety; and what is safe. He does not know if it is still adequate today; and Mr. Adams wants the Board to consider it and talk about it. Commissioner Fisher stated CPI increases have been 45 percent to 50 percent of the increase; the County can keep the same amount of people and still have 50 percent more in expenses with just normal CPI increases, raises, cost of living, and those types of things; and Mr. Adams needs to realize inflation is real. He stated the reality is the Board needs to talk about revenue.

Randal Agostini stated he was pleased to hear the report from the Property Appraiser's office; and County Management could take a page out of their book. He stated it ultimately comes to a limit where it is not affordable, and it is happening more and more in metropolitan centers around the country. He went on to say the County has held referendums according to the Charter; but in hindsight, they have been constructed as marketing plans for public consumption; broad concepts to fool the public into funding non-specific items; for example, the Senior Center at Wickham Park; the fire department, following a blue ribbon study, and the County had twice the amount of firemen that was recommended; and the EEL's program where \$25 million was funded to purchase one parcel of land. He inquired how the public can have confidence in a system that pushes through deals that are clearly not in the public's interest, such as two new helicopters to be utilized by the mosquito division; purchasing properties in excess of their market values; no bid contracts to suppliers charging more than market norms; awarding contracts for clearly non-ethical reasons, costing the citizens \$23 million above the next qualified and recommended bidder; and creation of unwarranted management positions. He inquired how the County can use a fictitious elderly population growth as a basis to increase process servers; everyone knows that the greatest majority of Brevard's elderly population is imported; they are not a burden on the Brevard taxpayer; and they are a net fiscal to the community. He added, they bring with them their property investments, sales and property taxes, pensions, social security, and Medicare benefits; the Brevard population, currently about 544,000, is continuously utilized in a false calculation, leading taxpayers to believe that they are paying for services for over one-half a million people; the reality is that Brevard County is shrinking, while the metropolitan areas are growing and playing a greater role in providing services; and this situation may require a smaller County staff. He inquired what about the financial figures the public does not see; stated Moody's continue to give Brevard County an A+ and A- rating, not bad in this economy; but their assumptions are based upon the same figures that the public sees; and inquired why the Board does not include the long-term liabilities that are hidden in the short-term commercial paper loans. He stated Mr. Tipton plans to finance a new 800mHZ radio using the same scheme that was successfully utilized to purchase the helicopters, hiding an additional \$8 million; Brevard taxpayers pay the salaries of all of those working for the Economic Development Commission; it stands to reason that if he is paying someone's salary, guess who they have to report to; and the Board should demand a full, regular accounting to see what the citizens are getting for their investments. He went on to say the public not only pays the salaries, the EDC takes the tax dollars and gives them away as incentives; inquired to whom, to what, and for how long; stated the taxpayers are funding

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CRA's, and again there is no accounting; this sounds and smells of cronyism, and it should stop; he pays thousands of dollars each year in property tax, sales tax, levies, and fees and he expects to see them properly accounted for; and he elects the Board to do that job.

Richard Charbonnelly stated the Sheriff's idea to have a courtroom at the jail is a wonderful idea; and suggested the Board support it. He stated he has been involved in aviation for over 40 years; the Board should have turned to an aviation consultant to advise it what it needs and does not need; he would have suggested the Board purchase an air tractor; it is a fixed-wing aircraft; and it could be purchased for approximately \$70,000. He went on to say it could do four times the work of one of the A Star's, and the operating costs are at least half the price; and it could be used for fires. He stated he spoke to the Director of Mosquito Control and he mentioned it would cost \$1 million to walk away from the deal; he would rather walk away, buy two AT502's, be able to use them for water bombers for the County and other counties, a be able to do seven or eight times the work than what could be done with the other aircraft at half the cost per hour. He stated talking about a couple of hundred thousand dollars versus \$6 million, a retake should be done on it; it does not appear there was a consultant hired to do this; and he urged the Board to take a second look at it.

Charles Tovey stated the Board has billions of dollars of people's money, and he can do what the Board cannot do; he can save money; he has evidence, proof, and witnesses; he can help with the budget; and he can give the County his gifts. He stated it needs to be taken out of the government's hands. He stated all the money the Board is spending is not taking care of the problem. He stated he wants to help the community. He spoke about the government and its control over the people. He stated everyone is in this together, and the taxpayers are left holding the bag. He reiterated he wants to help the community.

Phil Rotchford stated he is questioning the recent article regarding proposing to build some sort of an athletic facility at Wickham Park; the public does not pay attention to referendums when voting; the stables are aluminum building in a state that is second in the world to lightning strikes; and horses will be put in there with metal feet. He stated the planning was not there. He does not think any athletic fields or gyms should be considered until the Board can come up with just getting back for paying for the status quo. He suggested the Board not talk about what it would like to have, it should talk about what is needed. He stated the Board should sell one of the golf courses and the money be used for tax money and have houses built on them; the golf industry is in trouble; and inquired why the County should compete with private industry that is losing money. He stated the Board needs to make tough decisions to get more income for services rendered, not taxes.

Dave Pasley stated he did not ask the previous speakers to speak, and he did not tell them what he was going to talk about; there is not an income issue in the County; it has a spending issue; money has been spent for things there is no business case for and no fiscal impact statement on; and staff only looks at the fiscal impact of one year. He went on to say the Board needs to be looking at how it is spending money and how it is budgeted. He commented on the number of emergency vehicles and law enforcement who attended to incidents; stated he is more than happy to talk to anyone about budget items; their group has a lot of experience; and they have a lot of folks who were chief financial officers. He pointed out the budget could be reduced by ten percent; the Board needs to go back to zero based budgeting; and then it could see the whole picture.

Pat Pasley, Brevard County Citizens Coalition, expressed her appreciation to the gentleman who spoke to the Board about the helicopters; it brought back memories of when the Coalition was going through all of the numbers and stats; and they were finding a bunch a people who were intelligent and were former pilots. She stated her congratulations to Property Appraiser Dana Blickley for looking after the after the taxpayers money. She stated Marty Adams has

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been a busy man; and he wrote something for her to read to the Board. Ms. Pasley read aloud a letter from Mr. Adams. "This is the speech I would like to hear from every Commissioner then walk the talk. As a Commissioner my priority job is to represent the people and provide clear guidance to County Government. It is during this budget cycle that I hear the most input from my constituents. I hear consistent messages from property owners and business owners. The property tax burdens are too high and fundamentally unfair. The property owners bear the greatest burden while others are taxed lightly. From business owners I hear that our permitting fee and regulations are very costly. It takes too much time and the enforcement is inflexible. There is general perception among existing business owners that Brevard is not business friendly. Specifically, I have heard business owners wanting to grow his company and found a commercial building suitable for his expansion plans. After discovering that the cost of compliance would exceed \$100,000 and none of it would further his business goals, he decided to abandon his growth plans. This is an ongoing tragedy in our County and I have heard from countless other stories of cost delays and inflexible enforcement. It seems we offer goodies to brand new businesses while grinding down on businesses that are already here. My constituents ask why County Government has grown disproportionately to the growth of the population. The current budget proposal, when compared to the budget in 2000, is 57 percent larger while population over the last 13 years has grown 14.5 percent. Why does County Government grow at a 3.8 multiple of the population growth? The County Manager limits the high mileage on County vehicles, yet we see every day over-response to ordinary fender benders. I have been given photos to such over-response from constituents. Everything I have mentioned has been brought to me by constituents. Here are some of the other questions that they asked. Why do we not have zero based budgeting? With that, it is impossible to evaluate and measure the budget request to true demands and needs in the County. Why are we unwilling to use this transparent practice in common use throughout the private sector? Why do we rely so heavily on property taxes? Can we broaden the base so all citizens share more equally in the cost of government? We owe answers and actions to our constituents. We cannot persist in maintaining the status quo." Ms. Pasley advised the Board that Mr. Adams was very busy.

Tom Rosenberg, Budget Director, stated it is requested that the Fiscal Year 2013-2014 recommended millages be approved for the purpose of notification to taxpayers by the Brevard County Property Appraiser; and it is also recommended that the Deputy County Manager be instructed to complete the Florida Department of Revenue's (FDOR) Certifications of Taxable Value Form DR-420.

Chairman Anderson inquired if the Board is adopting the aggregate millage at this time. Mr. Rosenberg responded affirmatively.

Commissioner Bolin Lewis stated the rate the Board is going to approve is one that is going to be advertised; and if the Board wants to make any adjustments to it, it can only go down. She went on to say as a Board it has not had a chance to discuss some of the Parks and Recreation's proposals, which would increase the millage; and inquired if the Board needs to have that discussion before this decision is made. Chairman Anderson inquired if Commissioner Bolin Lewis means to increase the Charter set rollback, which will require a supermajority vote; stated the Board can have that discussion; but he is far from there.

Deputy County Manager Stockton Whitten stated to be clear, what the Board has in front of it is simple majority. Chairman Anderson stated he thinks where Commissioner Bolin Lewis is going is exceeding the Charter cap.

Mr. Tipton stated the Parks presentation was simple majority; and what Mr. Masson requested at the end of his presentation is a simple majority vote. Mr. Rosenberg advised it is within the voter approved millages through Referendum.

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Commissioner Fisher inquired if it could rolled up a little bit more and still not need a super majority vote. Mr. Whitten stated the Charter says if it is three percent CPI or less it is simple majority; the Charter gives the Board an option of exceeding that simple majority by super majority vote and declaring an emergency or critical need; they have moved from the simple majority to the Commissioner's question, which is going to that super majority; the Parks millages are contemplated within the simple majority. He inquired whatever action the Board takes will it be taking the County Manager's recommendation to move the reduced DJJ expenses to the Parks and Recreation Department to address those issues in the south area; stated that is important because there is a notification of staff; and he is assuming once the Board passes the millages, staff will be informed that the Board has taken the County Manager's recommendation, which came to the Board last week.

Commissioner Anderson stated, as a point of order for the Board, it is adoption of the recommended 2013-2014 ad valorem which have been proposed by staff. He stated if someone made a motion to exceed that, he would not vote for it.

Commissioner Nelson stated while he thinks the DJJ allocation needs to go to Parks he is not convinced that it entirely goes to South County; at the same time, District 1 and District 2 are also losing positions; while he believes it ends up in Parks, he wants to have a discussion about exactly how that happens; and that does not impact the millage discussion. Chairman Anderson advised he has had that discussion with Mr. Masson; his understanding was those reductions in District's 1 and 2 are just because of a reorganization, but he is not educated enough on it. Commissioner Nelson pointed out if the Board will look at the numbers, throughout the system it has been reorganized to death.

The Board approved the FY 2013-2014 Aggregate Operating Ad Valorem Mill Rate at 7.1271, for the purpose of notification to taxpayers by Brevard County Property Appraiser; and directed the Deputy County Manager to complete the Florida Department of Revenue's Certifications of Taxable Value Forms DR-420.

ADJOURNMENT

Upon consensus of the Board, the meeting adjourned at 1:09 p.m.

ATTEST:

ANDY ANDERSON, CHAIRMAN
BOARD OF COUNTY COMMISSIONERS
BREVARD COUNTY, FLORIDA

SCOTT ELLIS, CLERK